AMENDMENTS TO THE FEDERAL RULES OF CRIMINAL PROCEDURE

COMMUNICATION

FROM

THE CHIEF JUSTICE, THE SUPREME COURT OF THE UNITED STATES

TRANSMITTING

AMENDMENTS TO THE FEDERAL RULES OF CRIMINAL PROCEDURE THAT HAVE BEEN ADOPTED BY THE COURT, PURSUANT TO 28 U.S.C. 2072



MAY 8, 2006.—Referred to the Committee on the Judiciary and ordered to be printed

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WASHINGTON: 2006

LETTER OF SUBMITTAL

Supreme Court of the United States, Washington, DC, April 12, 2006.

Hon. J. Dennis Hastert, Speaker of the House of Representatives, Washington, DC.

DEAR MR. SPEAKER: I have the honor to submit to the Congress the amendments to the Federal Rules of Criminal Procedure that have been adopted by the Supreme Court of the United States pursuant to Section 2072 of Title 28, United States Code.

Accompanying these rules are excerpts from the report of the Judicial Conference of the United States containing the Committee Notes submitted to the Court for its consideration pursuant to Section 331 of Title 28, United States Code.

Sincerely,

 ${\it John G. Roberts, Jr., Chief Justice.}$

SUPREME COURT OF THE UNITED STATES

ORDERED:

1. That the Federal Rules of Criminal Procedure be, and they hereby are, amended by including therein amendments to Criminal Rules 5, 6, 32.1, 40, 41, and 58.

[See <u>infra</u>., pp. ____.]

- 2. That the foregoing amendments to the Federal Rules of Criminal Procedure shall take effect on December 1, 2006, and shall govern in all proceedings thereafter commenced and, insofar as just and practicable, all proceedings then pending.
- 3. That the CHIEF JUSTICE be, and hereby is, authorized to transmit to the Congress the foregoing amendments to the Federal Rules of Criminal Procedure in accordance with the provisions of Section 2072 of Title 28, United States Code.

AMENDMENTS TO THE FEDERAL RULES OF CRIMINAL PROCEDURE

Rule 5. Initial Appearance

* * * *

(c) Place of Initial Appearance; Transfer to
Another District.

* * * * *

(3) Procedures in a District Other Than Where the Offense Was Allegedly Committed. If the initial appearance occurs in a district other than where the offense was allegedly committed, the following procedures apply:

* * * * *

(C) the magistrate judge must conduct a preliminary hearing if required by Rule 5.1;

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 - (D) the magistrate judge must transfer the defendant to the district where the offense was allegedly committed if:
 - (i) the government produces the warrant,
 a certified copy of the warrant, or a
 reliable electronic form of either; and

* * * *

Rule 6. The Grand Jury

* * * * *

(e) Recording and Disclosing the Proceedings.

* * * * *

(3) Exceptions.

* * * * *

(D) An attorney for the government may disclose any grand-jury matter involving foreign intelligence, counterintelligence (as defined in 50 U.S.C. § 401a), or foreign

intelligence information (as defined in Rule 6(e)(3)(D)(iii)) federal law to any enforcement, intelligence, protective, immigration, national defense, or national official security official assist the to receiving the information in the performance of that official's duties. An attorney for the government may also disclose any grand-jury matter involving, within the United States or elsewhere, a threat of attack or other grave hostile acts of a foreign power or its agent, a threat of domestic or international sabotage terrorism, clandestine \mathbf{or} intelligence gathering activities by an intelligence service or network of a foreign power or by its agent, to any appropriate federal, state,

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 state subdivision, Indian tribal, or foreign
 government official, for the purpose of
 preventing or responding to such threat or
 activities.
 - Any official who receives information under Rule 6(e)(3)(D) may use the information only as necessary in the conduct of that person's official duties subject to any limitations on the disclosure unauthorized such information. Any state, state subdivision, Indian tribal, or foreign official who government receives information under Rule 6(e)(3)(D) may use the information only in a manner consistent with any guidelines issued

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by the Attorney General and the

Director of National Intelligence.

* * * * *

(7) Contempt. A knowing violation of Rule 6, or of any guidelines jointly issued by the Attorney General and the Director of National Intelligence under Rule 6, may be punished as a contempt of court.

* * * * *

Rule 32.1. Revoking or Modifying Probation or Supervised Release

(a) Initial Appearance.

* * * * *

(5) Appearance in a District Lacking

Jurisdiction. If the person is arrested or appears in a district that does not have

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jurisdiction to conduct a revocation hearing, the
magistrate judge must:

* * * * *

- (B) if the alleged violation did not occur in the district of arrest, transfer the person to the district that has jurisdiction if:
 - (i) the government produces certified copies of the judgment, warrant, and warrant application, or produces copies of those certified documents by reliable electronic means; and
 - (ii) the judge finds that the person is the same person named in the warrant.

* * * * *

Rule 40. Arrest for Failing to Appear in Another District or for Violating Conditions of Release Set in Another District

- (a) In General. A person must be taken without unnecessary delay before a magistrate judge in the district of arrest if the person has been arrested under a warrant issued in another district for:
 - (i) failing to appear as required by the terms of that person's release under 18 U.S.C. §§ 3141-3156 or by a subpoena; or
 - (ii) violating conditions of release set in another district.

* * * * *

Rule 41. Search and Seizure

(a) Scope and Definitions.

* * * *

(2) Definitions. The following definitions apply under this rule:

* * * *

- (D) "Domestic terrorism" and "international terrorism" have the meanings set out in 18 U.S.C. § 2331.
- (E) "Tracking device" has the meaning set out in 18 U.S.C. § 3117(b).
- (b) Authority to Issue a Warrant. At the request of a federal law enforcement officer or an attorney for the government:
 - (1) a magistrate judge with authority in the district — or if none is reasonably available, a judge of a state court of record in the district — has authority to issue a warrant to search for and seize a person or property located within the district;
 - (2) a magistrate judge with authority in the district has authority to issue a warrant for a person or

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property outside the district if the person or property is located within the district when the warrant is issued but might move or be moved outside the district before the warrant is executed;

- (3) a magistrate judge in an investigation of domestic terrorism or international terrorism with authority in any district in which activities related to the terrorism may have occurred has authority to issue a warrant for a person or property within or outside that district; and
- (4) a magistrate judge with authority in the district has authority to issue a warrant to install within the district a tracking device; the warrant may authorize use of the device to track the movement of a person or property located within the district, outside the district, or both.

* * * * *

(d) Obtaining a Warrant.

(1) In General. After receiving an affidavit or other information, a magistrate judge — or if authorized by Rule 41(b), a judge of a state court of record — must issue the warrant if there is probable cause to search for and seize a person or property or to install and use a tracking device.

* * * * *

- (3) Requesting a Warrant by Telephonic or Other Means.
 - (A) In General. A magistrate judge may issue a warrant based on information communicated by telephone or other reliable electronic means.

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- (B) Recording Testimony. Upon learning that an applicant is requesting a warrant under Rule 41(d)(3)(A), a magistrate judge must:
 - (i) place under oath the applicant and any person on whose testimony the application is based; and
 - (ii) make a verbatim record of the conversation with a suitable recording device, if available, or by a court reporter, or in writing.

* * * * *

- (e) Issuing the Warrant.
 - (1) In General. The magistrate judge or a judge of a state court of record must issue the warrant to an officer authorized to execute it.
 - (2) Contents of the Warrant.

- (A) Warrant to Search for and Seize a Person or Property. Except for a tracking-device warrant, the warrant must identify the person or property to be searched, identify any person or property to be seized, and designate the magistrate judge to whom it must be returned. The warrant must command the officer to:
 - (i) execute the warrant within a specified time no longer than 10 days;
 - (ii) execute the warrant during the daytime, unless the judge for good cause expressly authorizes execution at another time; and
 - (iii) return the warrant to the magistrate judge designated in the warrant.
- (B) Warrant for a Tracking Device. A tracking-

device warrant must identify the person or property to be tracked, designate the magistrate judge to whom it must be returned, and specify a reasonable length of time that the device may be used. The time must not exceed 45 days from the date the warrant was issued. The court may, for good cause, grant one or more extensions for a reasonable period not to exceed 45 days each. The warrant must command the officer to:

- complete any installation authorized by the warrant within a specified time no longer than 10 calendar days;
- (ii) perform any installation authorized by the warrant during the daytime, unless the judge for good cause expressly

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 authorizes installation at another time;
 and
 - (iii) return the warrant to the judge designated in the warrant.
 - (3) Warrant by Telephonic or Other Means. If a magistrate judge decides to proceed under Rule 41(d)(3)(A), the following additional procedures apply:
 - (A) Preparing a Proposed Duplicate Original

 Warrant. The applicant must prepare a

 "proposed duplicate original warrant" and

 must read or otherwise transmit the

 contents of that document verbatim to the

 magistrate judge.
 - (B) Preparing an Original Warrant. If the applicant reads the contents of the proposed duplicate original warrant, the magistrate

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judge must enter those contents into an original warrant. If the applicant transmits the contents by reliable electronic means, that transmission may serve as the original warrant.

- (C) Modification. The magistrate judge may modify the original warrant. The judge must transmit any modified warrant to the applicant by reliable electronic means under Rule 41(e)(3)(D) or direct the applicant to modify the proposed duplicate original warrant accordingly.
- (D) Signing the Warrant. Upon determining to issue the warrant, the magistrate judge must immediately sign the original warrant, enter on its face the exact date and time it is issued, and transmit it by reliable electronic

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 means to the applicant or direct the

 applicant to sign the judge's name on the

 duplicate original warrant.
- (f) Executing and Returning the Warrant.
 - (1) Warrant to Search for and Seize a Person or Property.
 - (A) Noting the Time. The officer executing the warrant must enter on it the exact date and time it was executed.
 - (B) Inventory. An officer present during the execution of the warrant must prepare and verify an inventory of any property seized.

 The officer must do so in the presence of another officer and the person from whom, or from whose premises, the property was taken. If either one is not present, the officer must prepare and verify the

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other credible person.

- (C) Receipt. The officer executing the warrant must give a copy of the warrant and a receipt for the property taken to the person from whom, or from whose premises, the property was taken or leave a copy of the warrant and receipt at the place where the officer took the property.
- (D) Return. The officer executing the warrant must promptly return it — together with a copy of the inventory — to the magistrate judge designated on the warrant. The judge must, on request, give a copy of the inventory to the person from whom, or from whose premises, the property was taken and to the applicant for the warrant.

(2) Warrant for a Tracking Device.

- (A) Noting the Time. The officer executing a tracking-device warrant must enter on it the exact date and time the device was installed and the period during which it was used.
- (B) Return. Within 10 calendar days after the use of the tracking device has ended, the officer executing the warrant must return it to the judge designated in the warrant.
- (C) Service. Within 10 calendar days after the use of the tracking device has ended, the officer executing a tracking-device warrant must serve a copy of the warrant on the person who was tracked or whose property was tracked. Service may be accomplished by delivering a copy to the person who, or whose property, was tracked; or by leaving a

copy at the person's residence or usual place of abode with an individual of suitable age and discretion who resides at that location and by mailing a copy to the person's last known address. Upon request of the government, the judge may delay notice as provided in Rule 41(f)(3).

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(3) Delayed Notice. Upon the government's request, a magistrate judge — or if authorized by Rule 41(b), a judge of a state court of record — may delay any notice required by this rule if the delay is authorized by statute.

* * * * *

Rule 58. Petty Offenses and Other Misdemeanors

* * * * *

(b) Pretrial Procedure.

* * * * *

(2) Initial Appearance. At the defendant's initial appearance on a petty offense or other misdemeanor charge, the magistrate judge must inform the defendant of the following:

* * * * *

(G) any right to a preliminary hearing under Rule 5.1, and the general circumstances, if any, under which the defendant may secure pretrial release.

* * * * *



JUIDICIAL CONFERENCE OF THE UNITIED STATES

WASHINGTON, D.C. 20544

THE CHIEF JUSTICE OF THE UNITED STATES Presiding LEONIDAS RALPH MECHAM Secretary

November 10, 2005

MEMORANDUM TO THE CHIEF JUSTICE OF THE UNITED STATES AND THE ASSOCIATE JUSTICES OF THE SUPREME COURT

By direction of the Judicial Conference of the United States, pursuant to the authority conferred by 28 U.S.C. § 331, I have the honor to transmit herewith for consideration of the Court proposed amendments to Rules 5, 6, 32.1, 40, 41, and 58 of the Federal Rules of Criminal Procedure. The Judicial Conference recommends that these amendments be approved by the Court and transmitted to the Congress pursuant to law.

For your assistance in considering these proposed amendments, I am transmitting an excerpt from the Report of the Committee on Rules of Practice and Procedure to the Judicial Conference and the Report of the Advisory Committee on the Federal Rules of Criminal Procedure.

Leonidas Ralph Mecham Secretary

Attachments

EXCERPT FROM THE REPORT OF THE JUDICIAL CONFERENCE

COMMITTEE ON RULES OF PRACTICE AND PROCEDURE

TO THE CHIEF JUSTICE OF THE UNITED STATES AND MEMBERS OF THE JUDICIAL CONFERENCE OF THE UNITED STATES:

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FEDERAL RULES OF CRIMINAL PROCEDURE

Rules Recommended for Approval and Transmission

The Advisory Committee on Criminal Rules proposed amendments to Rules 5, 6, 32.1, 40, 41, and 58 with a recommendation that they be approved and transmitted to the Judicial Conference. The scheduled public hearings on the amendments were canceled because no person submitted a request to testify.

The proposed amendments to Rules 5(c), 32.1, and 41 authorize a magistrate judge to handle discrete transactions in certain proceedings by reliable electronic means, including by facsimile. The amendments recognize the growing number of courts accepting electronic filings and are intended to facilitate the use of electronic transmissions of official documents as an efficient and convenient means of conducting business. In determining which electronic means are reliable, a court is advised to consider the expected quality, security, and clarity of the transmission.

Under the proposed amendment to Rule 5(c), a magistrate judge may accept an arrest warrant transmitted by reliable electronic means when ordering the transfer of a defendant arrested in a district other than where the offense was allegedly committed to the district where the offense allegedly was committed. The present rule requires the government to produce the warrant, a certified copy, or a facsimile copy of either document.

Under the proposed amendment to Rule 32.1, a magistrate judge may accept a certified copy of a judgment, warrant, or warrant application by reliable electronic means, including by facsimile, when ordering the transfer of a defendant arrested in a district that does not have jurisdiction to hold a revocation hearing to the district that has jurisdiction to conduct a probation or supervised release revocation or modification hearing.

The proposed amendment to Rule 41 authorizes a magistrate judge to issue a search and seizure warrant based on information communicated by reliable electronic means or by telephone.

The proposed amendment to Rule 6 makes technical changes to the language added to the rule by the Intelligence Reform and Terrorism Prevention Act of 2004 (Pub. L. No. 108-458) in order to conform the new language with the conventions adopted during the comprehensive restyling of the Criminal Rules. No substantive change is made. The amendments were not published for comment because they are entirely technical and conforming in nature.

The proposed amendment to Rule 40 authorizes a magistrate judge to set conditions of release for a defendant arrested for violating any condition of release set originally in another district. The present rule authorizes a magistrate judge to set release conditions for a defendant who fails to appear in another district as ordered by the court in that other district. The advisory committee concluded that it is inconsistent to empower a magistrate judge to release a defendant who fails to appear altogether, but not to release one who only violated conditions of release in a minor way.

The proposed amendment to Rule 41 provides procedural guidance to a judge issuing a "tracking device" warrant authorized under 18 U.S.C. § 3117 and case law. These warrants may be required to monitor devices when they are used to track persons or property in areas where

there is a reasonable expectation of privacy. The proposed amendment regulates the installation of the device; the contents, execution, and return of a tracking-device warrant; and the notice to the person who had been subject to the tracking device. The proposed amendment conforms to the USA PATRIOT ACT (Pub. L. No. 107-56) and includes a provision authorizing a judge to delay any notice required in conjunction with issuing any search warrant. The proposed amendment to Rule 41 had been approved by the Committee at its June 2003 meeting, but it was later withdrawn at the request of the Department of Justice. After further review, the Department of Justice had no additional recommendations and voted in favor of the proposal.

The proposed amendment to Rule 58 clarifies that a defendant's right to a preliminary hearing is governed by Rule 5.1, and it is not limited to defendants held in custody.

The Committee concurred with the advisory committee's recommendations.

Recommendation: That the Judicial Conference approve the proposed amendments to Criminal Rules 5, 6, 32.1, 40, 41, and 58 and transmit them to the Supreme Court for its consideration with a recommendation that they be adopted by the Court and transmitted to Congress in accordance with the law.

COMMITTEE ON RULES OF PRACTICE AND PROCEDURE OF THE

JUDICIAL CONFERENCE OF THE UNITED STATES WASHINGTON, D.C. 20544

PETER G. McCABE SECRETARY

CHAIRS OF ADVISORY COMMITTEES

SAMUEL A. ALITO, JR. APPELLATE RULES

THOMAS S. ZILLY BANKRUPTCY RULES

LEE H. ROSENTHAL

SUSAN C. BUCKLEW CRIMINAL RULES

To: Hon. David F. Levi, Chair

Standing Committee on Rules of Practice and Procedure

JERRY E. SMITH EVIDENCE RULES

From: Hon. Susan C. Bucklew, Chair

Advisory Committee on Federal Rules of Criminal Procedure

Subject: Report of the Advisory Committee on Criminal Rules

Date: May 17, 2005

ī. Introduction

The Advisory Committee on Federal Rules of Criminal Procedure met on April 4-5, 2005 in Charleston, South Carolina and took action on a number of proposed amendments to the Rules of Criminal Procedure.

II. Action Items - Overview

First, the Committee considered two public comments to the following rules:

- Rule 5, Initial Appearance, Proposed Amendment Regarding Use of Electronic Means to Transmit Warrant.
- Rule 32.1, Revoking or Modifying Probation or Supervised Release; Proposed Amendment Regarding Use of Electronic Means to Transmit Warrant.
- Rule 40, Arrest for Failing to Appear in Another District; Proposed Amendment to Provide for Authority to Set Conditions for Release.

- Rule 41, Search and Seizure; Proposed Amendment Concerning Use of Electronic Means to Transmit Warrant.
- Rule 58, Petty Offenses and Misdemeanors; Proposed Amendment to Resolve Conflict with Rule 5 Concerning Right to Preliminary Hearing.
- Rule 41. Search and Seizure; Previously Approved Amendment Concerning Tracking Device Warrants.

As noted in the following discussion, the Advisory Committee proposes that amendments to Rule 6 be approved by the Committee and forwarded to the Judicial Conference without being published for comment.

Second, the Committee considered technical and conforming amendments to the following rule:

• Rule 6, The Grand Jury.

As noted in the following discussion, the Advisory Committee proposes that this amendment be forwarded to the Judicial Conference.

III. Action Items-Recommendations to Forward Amendments to the Judicial Conference

At its June 2004 meeting, the Standing Committee approved the publication of proposed amendments to Rules 5, 32.1, 40, 41, and 58. The comment period for the proposed amendments was closed on February 15, 2005. The Advisory Committee received two comments on the proposed amendments, and several suggestions from the Style Committee. The Committee made only minor changes as proposed by the Style Committee, and it recommends that all of the proposed amendments be forwarded to the Judicial Conference for approval and transmitted to the Supreme Court. The following discussion briefly summarizes the proposed amendments.

1. ACTION ITEM-Rule 5, Initial Appearance, Proposed Amendment Regarding Use of Electronic Means to Transmit Warrant.

The amendment to Rule 5 is intended to permit the magistrate judge to accept a warrant by reliable electronic means. At present, the rule requires the government to produce the original warrant, a certified copy of the warrant, or a facsimile copy of either of those documents. The amendment reflects the availability of improved technology, which makes the use of electronic media as reliable and efficient as using a facsimile. The term "electronic" is used to provide some flexibility, allowing for further technological advances in transmitting data. If electronic means are used, the rule requires that the means be "reliable," and leaves the definition of that term to a court or magistrate judge at the local level. The Advisory Committee received two comments on the published amendment. Federal Public Defender Frank Dunham wrote that the rule should make clear that "non-certified electronic copies" are not reliable electronic means. The Federal Magistrate Judges Association expressed its support for the rule as drafted.

Following consideration of the comments, the Committee unanimously approved the amendment, as published.

Recommendation—The Advisory Committee recommends that the amendment to Rule 5 be approved and forwarded to the Judicial Conference.

2. ACTION ITEM-Rule 32.1, Revoking or Modifying Probation or Supervised Release; Proposed Amendment Regarding Use of Electronic Means to Transmit Warrant.

This amendment to Rule 32.1 permits the magistrate judge to accept a judgment, warrant, and warrant application by reliable electronic means. It parallels similar changes to Rule 5, reflecting the same enhancements in technology. As in Rule 5, what constitutes "reliable" electronic means is left to a court or magistrate judge to determine as a local matter. The Committee received only one comment on

the published amendment, in which the Federal Magistrate Judges Association expressed its support for the change.

Following consideration of the comment, the Committee unanimously approved the amendment, as published (with a minor change recommended by the Style Committee).

Recommendation—The Advisory Committee recommends that the amendment to Rule 32.1 be approved and forwarded to the Judicial Conference.

3. ACTION ITEM—Rule 40, Arrest for Failing to Appear in Another District; Proposed Amendment to Provide for Authority to Set Conditions for Release.

This amendment to Rule 40 is intended to fill a perceived gap in the rule related to persons who are arrested for violating the conditions of release in another district. It authorizes the magistrate judge in the district where the arrest takes place to set conditions of release. The amendment makes it clear that the judge has this authority not only in cases where the arrest takes place because of failure to appear in another district, but also for violation of any other condition of release. The Committee received only one comment on the published amendment, in which the Federal Magistrate Judges Association expressed its support for the change.

Following consideration of the comment, the Committee unanimously approved the amendment, as published (with a minor change recommended by the Style Committee).

Recommendation—The Advisory Committee recommends that the amendment to Rule 40 be approved and forwarded to the Judicial Conference.

4. ACTION ITEM-Rule 41, Search and Seizure; Proposed Amendment Concerning Use of Electronic Means to Transmit Warrant.

This amendment to Rule 41 authorizes magistrate judges to use reliable electronic means to issue warrants. This parallels similar changes to Rules 5 and 32.1(a)(5)(B)(i), allowing the use of improved technology, and leaving what constitutes "reliable" electronic means to a court or magistrate judge to determine as a local matter. The Committee received only one comment on the published amendment, in which the Federal Magistrate Judges Association expressed its support for the change.

Following consideration of the comment, the Committee unanimously approved the amendment, as published.

Recommendation—The Advisory Committee recommends that the amendment to Rule 41 be approved and forwarded to the Judicial Conference.

5. ACTION ITEM-Rule 58, Petty Offenses and Misdemeanors; Proposed Amendment to Resolve Conflict with Rule 5 Concerning Right to Preliminary Hearing.

Rule 58(b)(2) governs the advice to be given to defendants at an initial appearance on a misdemeanor charge. The amendment eliminates a conflict with Rule 5.1(a) concerning a defendant's entitlement to a preliminary hearing. Instead of attempting to define in this rule when a misdemeanor defendant may be entitled to a Rule 5.1 preliminary hearing, the rule is amended to direct the reader to Rule 5.1. The Committee received only one comment on the published amendment, in which the Federal Magistrate Judges Association expressed its support for the change.

Following consideration of the comment, the Committee unanimously approved the amendment, as published.

Recommendation—The Advisory Committee recommends that the amendment to Rule 58 be approved and forwarded to the Judicial Conference.

6. ACTION ITEM-Rule 41. Search and Seizure; Previously Approved Amendment Concerning Tracking Device Warrants.

An amendment to Rule 41 which would provide procedures for tracking device warrants was recommended, published for public comment, reviewed by the Advisory Committee, and approved by the Standing Committee at its June 2003 meeting for submission to the Judicial Conference. However, subsequent to that meeting the Department of Justice requested additional time to review the proposal. At the April 2005 meeting of the Advisory Committee, Ms. Rhodes stated that the Department had completed its review of the amendment and had no further recommendations for changes to it. In light of the clarification of the Department's position, there is no longer any need to defer submission to the Judicial Conference.

The rule and committee note as approved by the Standing Committee at its June 2003 meeting, including changes proposed by the Style Committee, are submitted again for consideration.

Recommendation—The Advisory Committee recommends that the amendment to Rule 41 be approved and forwarded to the Judicial Conference.

7. ACTION ITEM-Rule 6. The Grand Jury; Technical and Conforming Amendments.

This amendment makes technical changes to the language added to Rule 6 by the Intelligence Reform and Terrorism Prevention Act of 2004, Pub.L. 108-458, Title VI, § 6501(a), 118 Stat. 3760, in order to bring the new language into conformity with the conventions introduced in the general restyling of the Criminal Rules. No substantive change is intended.

The Advisory Committee unanimously approved the proposal as a technical and conforming amendment, for which no publication and comment period would be necessary.

Recommendation—The Advisory Committee recommends that the technical and conforming amendment to Rule 6 be approved and forwarded to the Judicial Conference.

PROPOSED AMENDMENTS TO THE FEDERAL RULES OF CRIMINAL PROCEDURE*

Rule 5. Initial Appearance

1		•	* * * *
2.	(c)	Plac	ce of Initial Appearance; Transfer to Another
3		Dist	trict.
4			****
5		(3)	Procedures in a District Other Than Where the
6			Offense Was Allegedly Committed. If the initial
7			appearance occurs in a district other than where
8	•		the offense was allegedly committed, the
9			following procedures apply:
10			* * * *
11			(C) the magistrate judge must conduct a
12			preliminary hearing if required by Rule 5.1
13		•	or Rule 58(b)(2)(G);

^{*}New material is underlined; matter to be omitted is lined through.

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14	(D) the magistrate judge must transfer the
15	defendant to the district where the offense
16.	was allegedly committed if:
17	(i) the government produces the warrant,
18	a certified copy of the warrant, a
19	facsimile of either, or other
20	appropriate a reliable electronic form
21	of either; and
22	* * * *

COMMITTEE NOTE

Subdivisions (c)(3)(C) and (D). The amendment to Rule 5(c)(3)(C) parallels an amendment to Rule 58(b)(2)(G), which in turn has been amended to remove a conflict between that rule and Rule 5.1(a), concerning the right to a preliminary hearing.

Rule 5(c)(3)(D) has been amended to permit the magistrate judge to accept a warrant by reliable electronic means. Currently, the rule requires the government to produce the original warrant, a certified copy of the warrant, or a facsimile copy of either of those documents. This amendment parallels similar changes to Rules 32.1(a)(5)(B)(i) and 41. The reference to a facsimile version of the warrant was removed because the Committee believed that the broader term "electronic form" includes facsimiles.

The amendment reflects a number of significant improvements in technology. First, more courts are now equipped to receive filings by electronic means, and indeed, some courts encourage or require that certain documents be filed by electronic means. Second, the technology has advanced to the state where such filings could be sent from, and received at, locations outside the courthouse. Third, electronic media can now provide improved quality of transmission and security measures. In short, in a particular case, using electronic media to transmit a document might be just as reliable and efficient as using a facsimile.

The term "electronic" is used to provide some flexibility to the rule and make allowance for further technological advances in transmitting data.

The rule requires that if electronic means are to be used to transmit a warrant to the magistrate judge, that the means used be "reliable." While the rule does not further define that term, the Committee envisions that a court or magistrate judge would make that determination as a local matter. In deciding whether a particular electronic means, or media, would be reliable, the court might consider first, the expected quality and clarity of the transmission. For example, is it possible to read the contents of the warrant in its entirety, as though it were the original or a clean photocopy? Second, the court may consider whether security measures are available to insure that the transmission is not compromised. In this regard, most courts are now equipped to require that certain documents contain a digital signature, or some other similar system for restricting access. Third, the court may consider whether there are reliable means of preserving the document for later use.

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Changes Made After Publication and Comment

The Committee made no changes in the Rule and Committee Note as published. It considered and rejected the suggestion that the rule should refer specifically to non-certified photocopies, believing it preferable to allow the definition of reliability to be resolved at the local level. The Committee Note provides examples of the factors that would bear on reliability.

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Rule 6. The Grand Jury

1	****
2	(e) Recording and Disclosing the Proceedings.
3	****
4	(3) Exceptions.
5	****
6	(D) An attorney for the government may
7	disclose any grand-jury matter involving
8	foreign intelligence, counterintelligence (as
9	defined in 50 U.S.C. § 401a), or foreign
10	intelligence information (as defined in Rule

FEDERAL RULES OF CRIMINAL PROCEDURE 5 6(e)(3)(D)(iii)) to any federal law

11 law intelligence, enforcement, protective, 12 immigration, national defense, or national 13 security official to assist the official 14 15 receiving the information the performance of that official's duties. An 16 17 attorney for the government may also disclose any grand-jury matter involving, 18 19 within the United States or elsewhere, a threat of attack or other grave hostile acts of 20 21 a foreign power or its agent, a threat of 22 domestic or international sabotage or 23 terrorism. clandestine intelligence 24 gathering activities by an intelligence service or network of a foreign power or by 25 26 its agent, to any appropriate federal Federal, 27 stateState, stateState subdivision, Indian

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28		tribal, or foreign government official, for
29		the purpose of preventing or responding to
30		such threat or activities.
31		(i) Any official who receives information
32		under Rule 6(e)(3)(D) may use the
33		information only as necessary in the
34		conduct of that person's official duties
35		subject to any limitations on the
36		unauthorized disclosure of such
37		information. Any stateState, stateState
38		subdivision, Indian tribal, or foreign
39		government official who receives
40		information under Rule 6(e)(3)(D)
41		may use the information only
42		consistent with such guidelines as the
43		Attorney General and the Director of
44		National Intelligence shall jointly

FEDERAL RULES OF CRIMINAL PROCEDURE

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45	issue only in a manner consistent with
46	any guidelines issued by the Attorney
47	General and the Director of National
48	Intelligence.
49	* * * *
50	(7) Contempt. A knowing violation of Rule 6, or of
51	any guidelines jointly issued by the Attorney
52	General and the Director of National Intelligence
53	pursuant to under Rule 6, may be punished as a
54	contempt of court.
55	* * * *

COMMITTEE NOTE

Subdivision (e)(3) and (7). This amendment makes technical changes to the language added to Rule 6 by the Intelligence Reform and Terrorism Prevention Act of 2004, Pub.L. 108-458, Title VI, § 6501(a), 118 Stat. 3760, in order to bring the new language into conformity with the conventions introduced in the general restyling of the Criminal Rules. No substantive change is intended.

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FEDERAL RULES OF CRIMINAL PROCEDURE

	Rule 32.1. Revoking or Modifying Probation or Supervised Release
1	(a) Initial Appearance.
2	****
3	(5) Appearance in a District Lacking Jurisdiction.
4	If the person is arrested or appears in a district
5	that does not have jurisdiction to conduct a
6	revocation hearing, the magistrate judge must:
.7	* * * *
8	(B) if the alleged violation did not occur in the
9	district of arrest, transfer the person to the
10	district that has jurisdiction if:
11	(i) the government produces certified
12	copies of the judgment, warrant, and
13	warrant application, or produces
14	copies of those certified documents by

reliable electronic means; and

(ii) the judge finds that the person is the same person named in the warrant.

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COMMITTEE NOTE

Subdivision (a)(5)(B)(i). Rule 32.1(a)(5)(B)(i) has been amended to permit the magistrate judge to accept a judgment, warrant, and warrant application by reliable electronic means. Currently, the rule requires the government to produce certified copies of those documents. This amendment parallels similar changes to Rules 5 and 41.

The amendment reflects a number of significant improvements in technology. First, receiving documents by facsimile has become very commonplace and many courts are now equipped to receive filings by electronic means, and indeed, some courts encourage or require that certain documents be filed by electronic means. Second, the technology has advanced to the state where such filings could be sent from, and received at, locations outside the courthouse. Third, electronic media can now provide improved quality of transmission and security measures. In short, in a particular case, using electronic media to transmit a document might be just as reliable and efficient as using a facsimile.

The term "electronic" is used to provide some flexibility to the rule and make allowance for further technological advances in transmitting data. The Committee envisions that the term "electronic" would include use of facsimile transmissions.

The rule requires that if electronic means are to be used to transmit a warrant to the magistrate judge, the means used be "reliable." While the rule does not further define that term, the Committee envisions that a court or magistrate judge would make that determination as a local matter. In deciding whether a particular electronic means, or media, would be reliable, the court might consider first, the expected quality and clarity of the transmission. For example, is it possible to read the contents of the warrant in its entirety, as though it were the original or a clean photocopy? Second, the court may wish to consider whether security measures are available to insure that the transmission is not compromised. In this regard, most courts are now equipped to require that certain documents contain a digital signature, or some other similar system for restricting access. Third, the court may consider whether there are reliable means of preserving the document for later use.

Changes Made After Publication and Comment

The Committee made minor clarifying changes in the published rule at the suggestion of the Style Committee.

* * * *

Rule 40. Arrest for Failing to Appear in Another District or for Violating Conditions of Release Set in Another District

- 1 (a) In General. If a person is arrested under a warrant
- 2 issued in another district for failing to appear as
- 3 required by the terms of that person's release under 18

	FEDERAL RULES OF CRIMINAL PROCEDURE 11
4	U.S.C. §§ 3141-3156 or by a subpoena—the person
5	must be taken without unnecessary delay before a
6	magistrate judge in the district of the arrest.
7	(a) In General. A person must be taken without
8	unnecessary delay before a magistrate judge in the
9	district of arrest if the person has been arrested under
10	a warrant issued in another district for:
11	(i) failing to appear as required by the terms of that
12	person's release under 18 U.S.C. §§ 3141-3156
13	or by a subpoena; or
14	(ii) violating conditions of release set in another
15	district.
16	* * * *

COMMITTEE NOTE

Subdivision (a). Rule 40 currently refers only to a person arrested for failing to appear in another district. The amendment is intended to fill a perceived gap in the rule that a magistrate judge in the district of arrest lacks authority to set release conditions for a person arrested only for violation of conditions of release. *See*,

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e.g., United States v. Zhu, 215 F.R.D. 21, 26 (D. Mass. 2003). The Committee believes that it would be inconsistent for the magistrate judge to be empowered to release an arrestee who had failed to appear altogether, but not to release one who only violated conditions of release in a minor way. Rule 40(a) is amended to expressly cover not only failure to appear, but also violation of any other condition of release.

Changes Made After Publication and Comment

The Committee made minor clarifying changes in the published rule at the suggestion of the Style Committee.

Rule 41. Search and Seizure

1	(a)	Sco	pe and Defin	iitions.	
2				* * * *	
3		(2)	Definitions.	. The following definitions app	ly
4			under this ru	ule:	
5	-		. *	****	
6			(D) "Dome	estic terrorism" and "internation	al
7	•		terroris	sm" have the meanings set out in 1	18
8			U.S.C.	§ 2331.	

FEDERAL RULES OF CRIMINAL PROCEDURE 13 9 "Tracking device" has the meaning set out 10 in 18 U.S.C. § 3117(b). (b) Authority to Issue a Warrant. At the request of a 11 12 federal law enforcement officer or an attorney for the 13 government: 14 (1) a magistrate judge with authority in the district 15 — or if none is reasonably available, a judge of a state court of record in the district — has 16 17 authority to issue a warrant to search for and 18 seize a person or property located within the 19 district; 20 (2) a magistrate judge with authority in the district 21 has authority to issue a warrant for a person or 22 property outside the district if the person or 23 property is located within the district when the 24 warrant is issued but might move or be moved

14		FEDERAL RULES OF CRIMINAL PROCEDURE
25		outside the district before the warrant is
26		executed; and
27		(3) a magistrate judge — in an investigation of
28		domestic terrorism or international terrorism (as
29		defined in 18 U.S.C. § 2331) having <u>with</u>
30		authority in any district in which activities
31		related to the terrorism may have occurred, may
32		has authority to issue a warrant for a person or
33		property within or outside that district-; and
34		(4) a magistrate judge with authority in the district
35		has authority to issue a warrant to install within
36		the district a tracking device; the warrant may
37	-	authorize use of the device to track the
38		movement of a person or property located within
39		the district, outside the district, or both.
40		* * * *
41	(d)	Obtaining a Warrant.

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42	(1)	Probable Cause In General. After receiving an
43		affidavit or other information, a magistrate judge
44		— or if authorized by Rule 41(b), or a judge of a
45		state court of record must issue the warrant if
46		there is probable cause to search for and seize a
47		person or property or to install and use a tracking
48		device under Rule 41(c).
49		* * * *
50	(3)	Requesting a Warrant by Telephonic or Other
51		Means.
52		(A) In General. A magistrate judge may issue a
53		warrant based on information
54		communicated by telephone or other
55		reliable electronic means. appropriate
56		means, including facsimile transmission.

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57		(B) Recording Testimony. Upon lear	ning that
58		an applicant is requesting a warr	ant <u>under</u>
59		Rule 41(d)(3)(A), a magistrate jud	ge must:
60		(i) place under oath the applican	t and any
61		person on whose testim	ony the
62		application is based; and	
63	·	(ii) make a verbatim record	of the
64		conversation with a suitable	recording
65		device, if available, or by	a court
66		reporter, or in writing.	
67		* * * *	
68	(e)	Issuing the Warrant.	
69		(1) In General. The magistrate judge or a j	udge of a
70		state court of record must issue the war	rant to an
71		officer authorized to execute it.	
72		(2) Contents of the Warrant	•

FEDERAL RULES OF CRIMINAL PROCEDURE 17 73 (A) Warrant to Search for and Seize a Person 74 or Property. Except for a tracking-device warrant, T-the warrant must identify the 75 76 person or property to be searched, identify 77 any person or property to be seized, and 78 designate the magistrate judge to whom it 79 must be returned. The warrant must 80 command the officer to: 81 (A)(i) execute the warrant within a specified 82 time no longer than 10 days; 83 (B)(ii) execute the warrant during the daytime, 84 unless the judge for good cause expressly 85 authorizes execution at another time; and 86 (C)(iii) return the warrant to the magistrate judge 87 designated in the warrant. 88 (B) Warrant for a Tracking Device. A tracking-

device warrant must identify the person or

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90	property to be tracked, designate the
91	magistrate judge to whom it must be
92	returned, and specify a reasonable length of
93	time that the device may be used. The time
94	must not exceed 45 days from the date the
95	warrant was issued. The court may, for
96	good cause, grant one or more extensions
97	for a reasonable period not to exceed 45
98	days each. The warrant must command the
99	officer to:
100	(i) complete any installation authorized
101	by the warrant within a specified time
102	no longer than 10 calendar days;
103	(ii) perform any installation authorized by
104	the warrant during the daytime, unless
105	the judge for good cause expressly

	FEDERAL RULES OF CRIMINAL PROCEDURE 19
106	authorizes installation at another time;
107	and
108	(iii) return the warrant to the judge
109	designated in the warrant.
110	(3) Warrant by Telephonic or Other Means. If a
111	magistrate judge decides to proceed under Rule
112	41(d)(3)(A), the following additional procedures
113	apply:
114	(A) Preparing a Proposed Duplicate Original
115	Warrant. The applicant must prepare a
116	"proposed duplicate original warrant" and
117	must read or otherwise transmit the
118	contents of that document verbatim to the
119	magistrate judge.
120	(B) Preparing an Original Warrant. If the
121	applicant reads the contents of the proposed
122	duplicate original warrant, the The

. 20	FEDERAL RULES OF CRIMINAL PROCEDURE
123	magistrate judge must enter the those
124	contents of the proposed duplicate original
125	warrant into an original warrant. If the
126	applicant transmits the contents by reliable
127	electronic means, that transmission may
128	serve as the original warrant.
129	(C) Modifications. The magistrate judge may
130	modify the original warrant. The judge
131	must transmit any modified warrant to the
132	applicant by reliable electronic means under
133	Rule 41(e)(3)(D) or direct the applicant to
134	modify the proposed duplicate original
135	warrant accordingly. In that case, the judge
136	must also modify the original warrant.
137	(D) Signing the Original Warrant and the
138	Duplicate Original Warrant. Upon
139	determining to issue the warrant, the

	FEDERAL RULES OF CRIMINAL PROCEDURE 21
140	magistrate judge must immediately sign the
141	original warrant, enter on its face the exact
142	date and time it is issued, and transmit it by
143	reliable electronic means to the applicant or
144	direct the applicant to sign the judge's name
145	on the duplicate original warrant.
146	(f) Executing and Returning the Warrant.
147	(1) Warrant to Search for and Seize a Person or
148	Property.
149	(1)(A) Noting the Time. The officer executing the
149	(1)(A) Noting the Time. The officer executing the
149 150	(1)(A) Noting the Time. The officer executing the warrant must enter on it its face the exact date
149 150 151	(1)(A) Noting the Time. The officer executing the warrant must enter on it its face the exact date and time it is was executed.
149150151152	(1)(A) Noting the Time. The officer executing the warrant must enter on it its face the exact date and time it is was executed. (2)(B) Inventory. An officer present during the
149 150 151 152 153	 (1)(A) Noting the Time. The officer executing the warrant must enter on it its face the exact date and time it is was executed. (2)(B) Inventory. An officer present during the execution of the warrant must prepare and

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157	from whose premises, the property was taken
158	If either one is not present, the officer mus
159	prepare and verify the inventory in the
160	presence of at least one other credible person.
161	(3)(C) Receipt. The officer executing the warran
162	must: (A) give a copy of the warrant and a
163	receipt for the property taken to the person
164	from whom, or from whose premises, the
165	property was taken; or (B) leave a copy of the
166	warrant and receipt at the place where the
167	officer took the property.
168	(4)(D) Return. The officer executing the warrant
169	must promptly return it — together with a
170	copy of the inventory — to the magistrate
171	judge designated on the warrant. The judge
172	must, on request, give a copy of the inventory
173	to the person from whom, or from whose

	FEDERAL RULES OF CRIMINAL PROCEDURE 23
174	premises, the property was taken and to the
175	applicant for the warrant.
176	(2) Warrant for a Tracking Device.
177	(A) Noting the Time. The officer executing a
178	tracking-device warrant must enter on it the
179	exact date and time the device was installed
180	and the period during which it was used.
181	(B) Return. Within 10 calendar days after the
182	use of the tracking device has ended, the
183	officer executing the warrant must return it
184	to the judge designated in the warrant.
185	(C) Service. Within 10 calendar days after the
186	use of the tracking device has ended, the
187	officer executing a tracking-device warrant
188	must serve a copy of the warrant on the
189	person who was tracked or whose property
190	was tracked. Service may be accomplished

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191	by delivering a copy to the person who, or
192	whose property, was tracked; or by leaving
193	a copy at the person's residence or usual
194	place of abode with an individual of
195	suitable age and discretion who resides at
196	that location and by mailing a copy to the
197	person's last known address. Upon request
198	of the government, the judge may delay
199	notice as provided in Rule 41(f)(3).
200	(3) Delayed Notice. Upon the government's
201	request, a magistrate judge — or if authorized by
202	Rule 41(b), a judge of a state court of record —
203	may delay any notice required by this rule if the
204	delay is authorized by statute.
205	* * * *

COMMITTEE NOTE

The amendments to Rule 41 address three issues: first, procedures for issuing tracking device warrants; second, a

provision for delaying any notice required by the rule; and third, a provision permitting a magistrate judge to use reliable electronic means to issue warrants.

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Subdivision (a). Amended Rule 41(a)(2) includes two new definitional provisions. The first, in Rule 41(a)(2)(D), addresses the definitions of "domestic terrorism" and "international terrorism," terms used in Rule 41(b)(2). The second, in Rule 41(a)(2)(E), addresses the definition of "tracking device."

Amended Rule 41(b)(4) is a new Subdivision (b). provision, designed to address the use of tracking devices. Such searches are recognized both by statute, see 18 U.S.C. § 3117(a) and by caselaw, see, e.g., United States v. Karo, 468 U.S. 705 (1984); United States v. Knotts, 460 U.S. 276 (1983). Warrants may be required to monitor tracking devices when they are used to monitor persons or property in areas where there is a reasonable expectation of privacy. See, e.g., United States v. Karo, supra (although no probable cause was required to install beeper, officers' monitoring of its location in defendant's home raised Fourth Amendment concerns). Nonetheless, there is no procedural guidance in current Rule 41 for those judicial officers who are asked to issue tracking device warrants. As with traditional search warrants for persons or property, tracking device warrants may implicate law enforcement interests in multiple districts.

The amendment provides that a magistrate judge may issue a warrant, if he or she has the authority to do so in the district, to install and use a tracking device, as that term is defined in 18 U.S.C. § 3117(b). The magistrate judge's authority under this rule includes the authority to permit entry into an area where there is a reasonable expectation of privacy, installation of the tracking device, and maintenance and removal of the device. The Committee did not intend by this amendment to expand or contract

the definition of what might constitute a tracking device. The amendment is based on the understanding that the device will assist officers only in tracking the movements of a person or property. The warrant may authorize officers to track the person or property within the district of issuance, or outside the district.

Because the authorized tracking may involve more than one district or state, the Committee believes that only federal judicial officers should be authorized to issue this type of warrant. Even where officers have no reason to believe initially that a person or property will move outside the district of issuance, issuing a warrant to authorize tracking both inside and outside the district avoids the necessity of obtaining multiple warrants if the property or person later crosses district or state lines.

The amendment reflects the view that if the officers intend to install or use the device in a constitutionally protected area, they must obtain judicial approval to do so. If, on the other hand, the officers intend to install and use the device without implicating any Fourth Amendment rights, there is no need to obtain the warrant. See, e.g., United States v. Knotts, supra, where the officers' actions in installing and following tracking device did not amount to a search under the Fourth Amendment.

Subdivision (d). Amended Rule 41(d) includes new language on tracking devices. The tracking device statute, 18 U.S.C. § 3117, does not specify the standard an applicant must meet to install a tracking device. The Supreme Court has acknowledged that the standard for installation of a tracking device is unresolved, and has reserved ruling on the issue until it is squarely presented by the facts of a case. See United States v. Karo, 468 U.S. 705, 718 n. 5 (1984). The amendment to Rule 41 does not resolve this issue or hold that such warrants may issue only on a showing of probable cause. Instead, it simply provides

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that if probable cause is shown, the magistrate judge must issue the warrant. And the warrant is only needed if the device is installed (for example, in the trunk of the defendant's car) or monitored (for example, while the car is in the defendant's garage) in an area in which the person being monitored has a reasonable expectation of privacy.

Subdivision (e). Rule 41(e) has been amended to permit magistrate judges to use reliable electronic means to issue warrants. Currently, the rule makes no provision for using such media. The amendment parallels similar changes to Rules 5 and 32.1(a)(5)(B)(i).

The amendment recognizes the significant improvements in technology. First, more counsel, courts, and magistrate judges now routinely use facsimile transmissions of documents. And many courts and magistrate judges are now equipped to receive filings by electronic means. Indeed, some courts encourage or require that certain documents be filed by electronic means. Second, the technology has advanced to the state where such filings may be sent from, and received at, locations outside the courthouse. Third, electronic media can now provide improved quality of transmission and security measures. In short, in a particular case, using facsimiles and electronic media to transmit a warrant can be both reliable and efficient use of judicial resources.

The term "electronic" is used to provide some flexibility to the rule and make allowance for further technological advances in transmitting data. Although facsimile transmissions are not specifically identified, the Committee envisions that facsimile transmissions would fall within the meaning of "electronic means."

While the rule does not impose any special requirements on use of facsimile transmissions, neither does it presume that those

transmissions are reliable. The rule treats all electronic transmissions in a similar fashion. Whatever the mode, the means used must be "reliable." While the rule does not further define that term, the Committee envisions that a court or magistrate judge would make that determination as a local matter. In deciding whether a particular electronic means, or media, would be reliable, the court might consider first, the expected quality and clarity of the transmission. For example, is it possible to read the contents of the warrant in its entirety, as though it were the original or a clean photocopy? Second, the court may consider whether security measures are available to insure that the transmission is not compromised. In this regard, most courts are now equipped to require that certain documents contain a digital signature, or some other similar system for restricting access. Third, the court may consider whether there are reliable means of preserving the document for later use.

Amended Rule 41(e)(2)(B) is a new provision intended to address the contents of tracking device warrants. To avoid openended monitoring of tracking devices, the revised rule requires the magistrate judge to specify in the warrant the length of time for using the device. Although the initial time stated in the warrant may not exceed 45 days, extensions of time may be granted for good cause. The rule further specifies that any installation of a tracking device authorized by the warrant must be made within ten calendar days and, unless otherwise provided, that any installation occur during daylight hours.

Subdivision (f). Current Rule 41(f) has been completely revised to accommodate new provisions dealing with tracking device warrants. First, current Rule 41(f)(1) has been revised to address execution and delivery of warrants to search for and seize a person or property; no substantive change has been made to that provision. New Rule 41(f)(2) addresses execution and delivery of

tracking device warrants. That provision generally tracks the structure of revised Rule 41(f)(1), with appropriate adjustments for the particular requirements of tracking device warrants. Under Rule 41(f)(2)(A) the officer must note on the warrant the time the device was installed and the period during which the device was used. And under new Rule 41(f)(2)(B), the officer must return the tracking device warrant to the magistrate judge designated in the warrant, within 10 calendar days after use of the device has ended.

Amended Rule 41(f)(2)(C) addresses the particular problems of serving a copy of a tracking device warrant on the person who has been tracked, or whose property has been tracked. In the case of other warrants, current Rule 41 envisions that the subjects of the search typically know that they have been searched, usually within a short period of time after the search has taken place. Tracking device warrants, on the other hand, are by their nature covert intrusions and can be successfully used only when the person being investigated is unaware that a tracking device is being used. The amendment requires that the officer must serve a copy of the tracking device warrant on the person within 10 calendar days after the tracking has ended. That service may be accomplished by either personally serving the person, or both by leaving a copy at the person's residence or usual abode and by sending a copy by mail. The Rule also provides, however, that the officer may (for good cause) obtain the court's permission to delay further service of the warrant. That might be appropriate, for example, where the owner of the tracked property is undetermined. or where the officer establishes that the investigation is ongoing and that disclosure of the warrant will compromise that investigation.

Use of a tracking device is to be distinguished from other continuous monitoring or observations that are governed by statutory provisions or caselaw. See Title III, Omnibus Crime

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Control and Safe Streets Act of 1968, as amended by Title I of the 1986 Electronic Communications Privacy Act, 18 U.S.C. §§ 2510-2520; United States v. Biasucci, 786 F.2d 504 (2d Cir. 1986) (video camera); United States v. Torres, 751 F.2d 875 (7th Cir. 1984) (television surveillance).

Finally, amended Rule 41(f)(3) is a new provision that permits the government to request, and the magistrate judge to grant, a delay in any notice required in Rule 41. The amendment is co-extensive with 18 U.S.C. § 3103a(b). That new provision, added as part of the Uniting and Strengthening America by Providing Appropriate Tools Required to Intercept and Obstruct Terrorism (USA PATRIOT) Act of 2001, authorizes a court to delay any notice required in conjunction with the issuance of any search warrants.

Changes Made After Publication and Comment

The Committee agreed with the NADCL proposal that the words "has authority" should be inserted in Rule 41(c)(3), and (4) to parallel similar language in Rule 41(c)(1) and (2). The Committee also considered, but rejected, a proposal from NADCL to completely redraft Rule 41(d), regarding the finding of probable cause. The Committee also made minor clarifying changes in the Committee Note.

* * * *

Rule 58. Petty Offenses and Other Misdemeanors

1		* * * *
2	(b)	Pretrial Procedure.
3		****
4		(2) Initial Appearance. At the defendant's initial
5		appearance on a petty offense or other
6		misdemeanor charge, the magistrate judge must
7 ·		inform the defendant of the following:
8		****
9		(G) if the defendant is held in custody and
10		charged with a misdemeanor other than a
11		petty offense, the any right to a preliminary
12		hearing under Rule 5.1, and the general
13		circumstances, if any, under which the
14		defendant may secure pretrial release.
15		****

COMMITTEE NOTE

Subdivision (b)(2)(G). Rule 58(b)(2)(G) sets out the advice to be given to defendants at an initial appearance on a misdemeanor charge, other than a petty offense. As currently written, the rule is restricted to those cases where the defendant is held in custody, thus creating a conflict and some confusion when compared to Rule 5.1(a) concerning the right to a preliminary hearing. Paragraph (G) is incomplete in its description of the circumstances requiring a preliminary hearing. In contrast, Rule 5.1(a) is a correct statement of the law concerning the defendant's entitlement to a preliminary hearing and is consistent with 18 U.S.C. § 3060 in this regard. Rather than attempting to define, or restate, in Rule 58 when a defendant may be entitled to a Rule 5.1 preliminary hearing, the rule is amended to direct the reader to Rule 5.1.

Changes Made After Publication and Comment

The Committee no changes to the Rule or Committee note after publication.

* * * * *